

ILLINOIS COMMERCE COMMISSION

DOCKET NO. 00-0802

REBUTTAL TESTIMONY

OF

WILBON L. COOPER

Submitted On Behalf

Of

UNION ELECTRIC COMPANY

d/b/a AmerenUE

AND

CENTRAL ILLINOIS PUBLIC SERVICE COMPANY

d/b/a AmerenCIPS

May 18, 2001

ILLINOIS COMMERCE COMMISSION

DOCKET NO. 00-0802

REBUTTAL TESTIMONY OF

WILBON L. COOPER

SUBMITTED ON BEHALF OF

UNION ELECTRIC COMPANY d/b/a AmerenUE

AND

CENTRAL ILLINOIS PUBLIC SERVICE COMPANY d/b/a AmerenCIPS

1. Q. Please state your name and business address.

A. My name is Wilbon L. Cooper. My business address is 1901 Chouteau Avenue,
St. Louis, Missouri 63103.

2. Q. By whom are you employed and in what capacity?

A. I am employed by Ameren Services Company as a Supervising Engineer in the
Rate Engineering Department of the Ameren Corporate Planning Function.

**3. Q. Are you the same Wilbon Cooper who submitted direct testimony on
December 15, 2000 in this case?**

A. Yes, I am.

22 **4. Q. What is the purpose of your rebuttal testimony in this proceeding?**

23 A. The purpose of my rebuttal testimony is to provide comments regarding the direct
24 testimony filed by Illinois Commerce Commission staff witnesses, Mr. Mike Luth
25 and Mr. Howard Haas, in the areas of cost of service and rate design.
26

27 **COST OF SERVICE**

28 **5. Q. On pages 10-11 of Mr. Luth's testimony, he states that the Company's use of**
29 **the zero intercept methodology for determining customer related costs**
30 **charges "each customer class according to some complex, yet vague**
31 **determination of how the system is available for their use." Do you agree**
32 **with this comment by Mr. Luth?**

33 A. No, I do not. Ameren's cost of service studies for both UE and CIPS were based
34 on the zero-intercept cost allocation methodology, as described in the NARUC
35 Electric Utility Cost Allocation Manual, which is a generally accepted method of
36 distribution cost allocation that is widely used by utility, regulatory and consulting
37 personnel within the electric utility industry. Its widespread use and acceptance
38 in the industry indicates that it is neither complex nor vague.
39

40 **6. Q. Did Mr. Luth consider a customer component as part of his distribution**
41 **allocation methodology?**

42 A. Yes, however, Mr. Luth's methodology considers only three distribution accounts
43 (369-Services, 370-Meters, and 371-Installations on Customer Premises) to
44 contain customer components. Additionally, Mr. Luth only includes distribution

O&M expenses for those same accounts that contain customer components.

Page 90 of the NARUC Manual clearly states that Distribution Plant

Accounts 364-370 involve demand and customer costs. In addition, pages 87 and

88 of the NARUC Manual contain tables which clearly indicate that eleven out of

fourteen Distribution Plant Accounts 360-373, as well as fourteen of the nineteen

Distribution O&M Accounts 580-598, are considered to contain a customer

component by the NARUC organization. Accordingly, Mr. Luth's approach

significantly understates the role of customer components.

7. Q. Please provide a real world example that demonstrates that in addition to the demand differences in the use of the distribution system, as discussed on page 10 of Mr. Luth's testimony, the number of customers served also affects the level and costs of distribution system required to be installed.

A. Yes. Consider two identical tracts of land, one occupied by an average size 200 home subdivision and the second occupied by an intermediate size commercial or industrial customer, both tracts having hourly peak demands of 1,000 kilowatts on a given day. The Company's investment and capacity in the primary voltage distribution lines to supply the electrical usage to each of these tracts of land is likely to be the same. However, in the case of the residential subdivision, the Company must extend its primary voltage distribution lines throughout the subdivision tract, in addition to installing multiple distribution transformers, secondary voltage lines and service lines, to reach each home. In the case of the non-residential customer, the same primary distribution line can serve this same

68 peak electrical use by only installing a meter for a primary voltage customer, or
69 only a transformer and a meter for a secondary voltage customer. Since the total
70 peak demands being served on each of these tracts are the same, this example
71 clearly indicates that the number of customers being served by the Company's
72 distribution system is a relevant factor in the total investment and allocation of the
73 distribution system costs. It follows that an appropriate distribution cost
74 allocation methodology used should and must consider a customer component as
75 a part of its application.

76
77 **8. Q. On page 12 of his testimony, Mr. Luth describes his use of overall operations**
78 **and maintenance interclass revenue for the allocation of Administrative and**
79 **General (A&G) expenses. Please comment?**

80 A. The Company's witness, Mr. Gary Weiss, used a labor allocator to assign A&G
81 expenses among the generation, transmission, and distribution functions in the
82 jurisdictional studies filed in this case. Mr. Luth accepted the total A&G
83 expenses that resulted from this jurisdictional allocation. Consistency would
84 require that the distribution related A&G expenses determined based on said labor
85 allocation should be allocated to the Company's customer classes using this same
86 labor ratio approach. This labor ratio methodology was used by Company
87 witness, Mr. Phil Difani, in the class cost of service studies filed as part of this
88 case. The use of labor ratios to allocate distribution related A&G expenses to
89 customer classes is commonly accepted as indicated on pages 106-107 of the
90 NARUC ELECTRIC UTILITY COST ALLOCATION MANUAL.

91

92 **9. Q. What is the effect of the Staff's use of an inconsistent allocation?**

93 A. The Company has not quantified the effects of Staff's inconsistent allocation.

94 However, absent additional data or cost studies to improve the accuracy of the

95 labor ratio approach, as used in the jurisdictional studies, it follows that the same

96 labor approach should be used in this Delivery Services case.

97

98 **10. Q. Is there an inconsistency between Mr. Luth's allocation of A&G expenses in**
99 **his class cost of service study and Staff's witness Mr. Lazare's allocation of**
100 **A&G expenses in his cost of service study related to the calculation of the**
101 **Single Bill Option (SBO) credit?**

102 A. Yes, Mr. Luth advocates and uses "overall operations and maintenance expense
103 interclass revenue" for allocating A&G, while Mr. Lazare uses the Company's
104 recommended labor ratio approach. The use of different methodologies for
105 allocation of A&G expenses by members of the Staff in the same docket is not
106 appropriate. Neither Mr. Luth nor Mr. Lazare provide any explanation for this
107 difference.

108

109 **11. Q. On page 16 of his testimony, Mr. Luth requested that the Company provide**
110 **and adequately support new meter charges in its rebuttal testimony. Is the**
111 **Company providing a metering cost of service study and resultant meter**
112 **charges as part of its rebuttal testimony in this case?**

113 A. Yes, the metering study and associated meter charges by class are contained in the
114 rebuttal testimony of Mr. Phil Difani.
115

116 **Rider SG**

117 **12. Q. Staff witness, Mr. Howard Haas, recommends that the Commission reject**
118 **the Company's proposed Rider SG - Self-Generation. Why did the**
119 **Company propose Rider SG?**

120 A. As stated in my direct testimony, Rider SG is proposed to compensate the
121 Company for its investment in transmission and distribution facilities that must be
122 installed, and are standing by, to provide delivery services to customers when
123 their generation is not operating. In essence, the Company's system provides a
124 back-up or insurance for customers who rely on self-generation.
125

126 **13. Q. On page 2 of his testimony, Mr. Haas states that he is recommending the**
127 **removal of the company's Rider SG based on his contentions that 1) it**
128 **imposes costs that are not justified on self-generation customers, 2) it**
129 **discourages economically justifiable self-generation, and 3) it penalizes**
130 **self-generating customers for any system-wide benefits they can provide.**
131 **Please comment.**

132 A. First, Rider SG's proposed charges do not impose on self-generation customers
133 any costs that are not justified. A self-generation customer with total connected
134 load equal to that of a customer without self-generation requires and should pay
135 the same transmission and distribution costs as the customer without self-
136 generation, because the self-generation customer places the same planning burden

137 on the Company as do other customers. Practically speaking, the Company's
138 level of investment in transmission and distribution facilities to provide, or be
139 prepared to provide, delivery services to these customers is the same. As stated in
140 my direct testimony in this case, if self-generation customers want to avoid this
141 charge, they can simply isolate their load served by their generation so that it does
142 not impose any demand on the Company's facilities in the event a customer's
143 generation is not running.

144 Second, the Company's proposal does not, and is not intended to,
145 encourage or discourage "economically" justifiable self-generation. To the
146 contrary, the Company's proposal is intended to recover the Company's
147 transmission- and distribution-related costs of backing up the load that is served
148 by a customer's self-generation equipment, but that is not isolated from the
149 Company's distribution system. To do otherwise would result in the delivery
150 costs of self-generation customers being borne by other customers.

151 Third, the Company's proposal does not, and is not intended to, penalize
152 or reward customers with self-generation, but merely attempts to recover
153 transmission and distribution costs in a cost-causative fashion. Mr. Haas
154 mentions system-wide benefits provided by self-generation, but does not quantify
155 any of these purported benefits. As such, there is no justification for any variation
156 from the Company's proposal for full cost recovery from self-generation
157 customers. The Company's cost of providing delivery service does not change in
158 accordance with whether the customer has generation.

159

160 **14. Q. Could you provide a simple example to illustrate the points raised above?**

161 A. Yes, consider the following hypothetical: A utility has constructed comparable
162 transmission and distribution facilities to two customers with a load of 1,000
163 kilowatts each (2,000 kilowatts total). Customer A has no self-generation, while
164 Customer B has self-generation that is being run all the time to serve the 1,000
165 kilowatts of load, but not isolated from the Company's distribution system. The
166 revenue requirement associated with the transmission and distribution system in
167 place to serve the 2,000 kilowatts of loads is \$6,000 per month (\$3.00/kW-
168 month).

169 Under Mr. Haas' approach, Customer A would be responsible for the full
170 \$6,000 of monthly charges although the Utility's revenue requirement associated
171 with serving his load would only be half (\$3,000). Customer B, while requiring
172 the same investment in transmission and distribution facilities, would pay nothing
173 unless his generation were to be taken off-line in a particular month. This
174 approach creates a \$3,000 subsidy to be paid by Customer A for costs for which
175 Customer B should be responsible.

176 Under the Company's proposed Rider SG, Customer A and Customer B
177 would equitably pay \$3,000 per month each. This approach, while not
178 encouraging or discouraging self-generation, equitably recovers the Company's
179 transmission and distribution costs from both Customer A and Customer B. The
180 Company could not provide backup service to Customer B without the
181 construction of the transmission and distribution facilities or provide standard

182 service to Customer A without construction of comparable facilities. This
183 proposal clearly does not discriminate against Customer A or Customer B.
184

185 **15. Q. On pages 8-9 of Mr. Haas' testimony, he discusses the use of coincident or**
186 **diversified demand for utility system design. Please comment.**

187 A. Mr. Haas' statements are correct to a great degree with the regard to the design
188 and construction of the Company's production/generation and transmission
189 systems. However, this case involves Delivery Services and, as such, this
190 coincidence/diversity of loads must be examined with respect to the design and
191 construction of the Company's distribution system. The Company's lower
192 voltage distribution facilities, from a design and operational perspective, are and
193 must be installed to meet localized area customer peak demands, regardless of
194 when they occur. These installations reflect that diversity of demands at the
195 localized distribution level is not as significant as it is at the generation and
196 transmission levels and, additionally, that loads on one part of the distribution
197 network are totally independent of loads on another segregated part of that same
198 network. The Company's proposal to charge full distribution costs to self-
199 generation customers for non-isolated load served by their generation fully
200 recognizes the design and operation of its distribution system, while Mr. Haas'
201 proposal does not. Mr. Haas' diversity/coincident demand considerations would
202 be somewhat relevant if the Company had significant self-generation on a
203 localized section of its distribution network, however such is not the case.
204

205 **16. Q. Can you provide a simple illustration of the designing of a portion of the**
206 **Company's localized distribution system that does not consider diversified or**
207 **coincident customer demands among customers?**

208 A. Yes, customers with self-generation typically tend to have large load
209 requirements, i.e. greater than 100 kilowatts (at separate premises). The
210 Company usually serves these customers with dedicated transformers, services
211 and meters. These transformers, services, and meters must be sized without any
212 consideration whatsoever of coincident or diversified loads of any other
213 customers on the system. While this example is fairly simple, there is no rational
214 argument that the system benefits of diversified customer demands, as stated by
215 Mr. Haas, diminish as you get closer to an individual customer's premises.
216 Rather, it is this individual customer diversity which drives the need for the
217 Company to design more individualized capacity requirements into the
218 distribution system components which are closest to the customer's premises.

220 **17. Q. What would be the overall effect of Mr. Haas proposal?**

221 A. Mr. Haas' proposal would shift costs associated with providing transmission and
222 distribution delivery service to self-generation customers to all of the Company's
223 remaining customers. Such shifting would be unduly discriminatory and
224 inequitable. Just as the cost of delivery service is the same for customers
225 receiving their power from a RES or via the Company's PPO, generation
226 customers connected to the same delivery system should pay the same charges for
227 that system.

228 In summary, the Company does not believe that it should encourage or
229 reward self-generation in a way that would create cost subsidies by customers
230 without self-generation.

231
232 **18. Q. Does the Company oppose self-generation facilities?**

233 A. No , it does not. As indicated above, the Company's interests are in a fair and
234 equitable recovery of its delivery costs from each of its customer classes. Again,
235 it is not the Company's intent to alter the economics of self-generation. The
236 Company's only intent is to implement cost-causation and recovery principles.
237 The Company recognizes that, if self-generation customers are obligated to pay
238 costs that they cause, self-generation may not be as attractive as would be the case
239 if they could avoid those costs and get what amounts to free insurance. This does
240 not indicate any problem with the Company's proposal. Rather, it suggests that
241 failure to adopt the Company's proposal would create a false incentive for
242 customers to self-generate, at the expense of those who do not.

243
244 **19. Q. Does this conclude your rebuttal testimony?**

245 A. Yes, it does.